Example 1 Center for Energy Studies



Environmental Economics: Background and Basics

LPSC ARRA Seminar on Clean Air Markets

Center for Energy Studies

February 24, 2011

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- What is the most effective (efficient) method for regulating air emissions?
- Economic-based approach.
- What inferences can be provided by markets and market-based approaches?



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What is a market?

• A system of exchange

What is exchanged?

 Resources: land, labor, capital (i.e. – goods or services in some form)



Supply and Demand -- Components

- Demand
 - 1. Income
 - 2. Tastes and preferences
 - 3. Prices of related goods and services
 - 4. Buyer's expectations about future prices
 - 5. Number of buyers
- Supply
 - 1. Production costs
 - 2. Technology
 - 3. The prices of related goods
 - 4. Firm's expectations about future prices
 - 5. Number of suppliers

Why is the Market a Preferable Allocator?

- **Optimal use of resources**: buyers force competition on suppliers; greatest return for the effort of suppliers.
- **Pareto efficiency**: "a situation where it is impossible to make one person better off without making anyone else worse off"
 - Meaning: allocation of resources to the uses that will bring the greatest overall increase in production and monetary value by matching producers with the highest bidders.



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What Enables the Market to Work?

- Price or Value Setting
- Profit Motive
- Property Rights
- Government and Other Regulating Institutions



Does the Market Operate Perfectly?

General Market Failures (details on next slides)

- Monopoly;
- Information Asymmetry;
- Missing Markets;
- Transaction Costs;
- Externalities (positive and negative)

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Monopolies

- One firm selling in a given market.
- Oligopolies, monopsony, oligopsony
- Sources of market power:
 - Control of inputs
 - Economies of scale
 - Patents
 - Licenses
 - Entry lags
- Profit-maximizing output of a monopoly
- Welfare cost of monopolies

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General Information Asymmetry

- Firms
 - Knowledge of technological conditions of production
 - Prices of various inputs
 - The prices at which products can be sold
- Consumers
 - Knowledge of preferences and tastes

Missing Markets

- A situation where a competitive market allowing the exchange of a commodity would be Pareto-efficient, but no such market exists
- Causes:
 - Coordination failure
 - Barriers to entry
 - High transaction costs
 - Lack of trust / information asymmetry

Externalities

- An unintended cost or benefit of production or consumption that is not reflected in the price of the related transactions.
- Externalities are often borne by people who are not parties to the transactions that create them.
- Pollution as a public 'bad' since there are non-rival costs.

Externalities, continued

- With external costs the competitive output is too large, not Pareto efficient.
- The gain from reduced pollution to people downstream must be weighed against the cost to consumers of a reduced output (Pareto efficiency).
- Taxes associated with lowering external costs should be levied on the 'bad' itself not on the product.
- External benefits (subsidies). Output below Pareto efficient level.

Market Failures and the Environment

- Failure to value the environment:
 - Un-priced use values; option values; existence values; bequest values
- Lack of Information
- Externalities
- Common Access Resources / Sinks
- Time Value of Resources or Alternatives
- Missing Markets

Environmental Informational Asymmetries

- Limited information of how to deal with specific environmental problems (of are a or industry) and of firms' capability to deal with or hide environmental impact.
- Limited resources to regulate, monitor and enforce creates challenges for command and control regulations. (Uniform standards and technologies)

Benefits of Using the Market (as opposed to CAC)

- 1. Cost effectiveness: example, emissions trading credits
- 2. Substitution and technological advance: example, green taxes
- 3. Other institution/market-based schemes: deposit refund schemes, environmental bonds, transferable quotas, transfer of development rights

Environmental Economics and Ecological Economics: Weak vs. Strong Sustainability

- Efficiency standard vs. ecological standard
- Discount rate (growth) driven vs. discount rate (growth) limiting
- Resources as inputs and outputs of unlimited economic system vs. economic system as limited subsystem of ecosystem
- Substitutability vs. complementarity

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The Coase Theorem

- Clean air versus pollution, two mutually exclusive things.
- Who is initially assigned property rights doesn't matter as long as those rights are clearly defined and enforced (with some restrictions, explained on next slide).
- Bargaining between the parties can achieve the efficient pattern of resource use.
- The distributional effects, *though*, depend on the exact definition of property rights. i.e. – Who wins and loses initially? Relatively?

The Coase Theorem, continued

- Number of market participants makes a difference.
- Example: if a firm pollutes a river and *many* people living downstream are harmed, bargaining between the parties cannot be expected to lead to an efficient level of water pollution.
- "Assigning property rights can solve externality problems when there are small numbers of parties involved but not when there are large numbers"
- Bottom line: Government intervention is necessary to obtain economic efficiency.

Clean Air Act Amendments of 1990

- Established an emissions trading system for SO₂
- Acid rain $(SO_2 + NO_x)$, ozone depletion, toxic air pollution
- Set a permanent cap on the total amount of SO₂ that may be emitted by electric power plants.
- Went into effect in 1995.
- Operators trade allowances.
- Considered a universal success.



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Wet Sulfate Deposition



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Questions, Comments, & Discussion

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